

CABINET

15 December 2020

Title: Contract for “reMOVE abuse” Perpetrator Intervention Pilot Project	
Report of the Cabinet Member for Social Care and Health Integration	
Open Report	For Decision
Wards Affected: All	Key Decision: Yes
Report Author: Hazel North Stephens, Lead Commissioner	Contact Details: Tel: 020 8227 5969 E-mail: hazel.northstephens@lbbd.gov.uk .
Accountable Director: Chris Bush, Commissioning Director	
Accountable Strategic Leadership Director: Elaine Allegretti, Director of People and Resilience	
Summary: <p>To keep survivors, children, and families safe, the Council has been developing a whole system response to domestic abuse that supplements the existing offer to survivors with work focused on changing the behaviour of perpetrators.</p> <p>During the COVID 19 response it has become apparent that in order to give survivors and their families greater choice and control this system must include the option for them to remain safe in their own homes should they choose to do so. In practice, this ambition can only be achieved if we are able to provide short-term accommodation to the perpetrator that would sit alongside an evidence-informed programme of behaviour change work as well as a robust disruption strategy.</p> <p>This option will not be right for everyone, but it does form an important part of a whole system approach that can respond to the specific needs and circumstances of survivors and their families whilst placing responsibility for abusive behaviour at the feet of perpetrators. This paper sets out our journey to co-design this approach alongside survivors, potential service users and professionals across Barking and Dagenham.</p> <p>The work has attracted significant interest and we have successfully been awarded £209,052 to deliver the work for six months with match funding sourced locally for the additional 6 months. This allows us to deliver a year’s pilot which will be evaluated and will inform future decision making.</p>	
Recommendation(s) <p>The Cabinet is recommended to:</p> <p>(i) Agree to waive tendering requirements in accordance with the Council’s Contract Rules and award a 12-month contract to Cranstoun for the provision of the</p>	

“reMOVE abuse” perpetrator intervention pilot project in accordance with the strategy set out in the report; and

- (ii) Delegate authority to the Director of People and Resilience, in consultation with the Cabinet Member for Social Care and Health Integration, to enter into the contract and all other necessary or ancillary agreements with the successful partner.

Reason(s)

The service is funded by a grant from the Home Office and there is a grant agreement in place from them for the Council to use Cranstoun as the provider of the service.

1. Introduction and Background

- 1.1 The Council has committed to the vision of ‘One borough; one community; No one Left Behind’, and domestic and sexual violence directly threatens this vision. The Borough Manifesto sets domestic violence as a clear priority and the developing Health and Wellbeing Strategy puts forwards the need to work closely with and for our residents to tackle violence and abuse. Domestic violence is also identified in the Corporate Plan as one of the root causes of poverty, deprivation, and health inequality in the Borough, as demonstrated by its disproportionately high prevalence - 25.9 incidents reported per 1000 of our population.
- 1.2 The Ending Violence Against Women and Girls Strategy 2018-2022 set out the plans to re-shape services to better fit the needs of our residents, and to integrate better with Community Solutions and Children’s Care and Support. It also supports the move to a trauma-informed and gender-informed approach that holds perpetrators to account.
- 1.3 Domestic abuse is a significant driver of demand that impacts all areas of the business, from housing, to social care and health services. In total it creates a fiscal cost of £13.8million every year for the borough. If we include the socioeconomic costs this increases to somewhere in the region of £60million each year.
- 1.4 We have high acceptance levels of abusive behaviour amongst our young residents. In 2017 and 2019 school health surveys showed that 26% of young people thought there were times it is ok to hit your partner, and 32% of students thought it’s sometimes acceptable to demand undressed/sexual photos from a partner. This was from Barking and Dagenham’s year 8, 10 and 12 students (sample size over 2500 each time the survey was completed).
- 1.5 Working across directorates, the Council has come together to successfully bid for external funding. The work has attracted significant interest and we have been notified that we will be awarded £209,052 from the Home Office Perpetrator Fund to deliver the work for six months with match funding sourced locally for the additional 6 months. This allows us to deliver a year’s pilot which will be evaluated and will inform future decision making.

2. Proposed Procurement Strategy

2.1 Outline specification of the works, goods or services being procured

- 2.1.1 This is a wider response to perpetrators than accommodation alone and accommodation will only be appropriate in some cases. This innovative model will allow us to hold families through the process in a much more intensive way to better understand the impacts on family dynamics, safety, and future aspirations.
- 2.1.2 The service will complement existing service provision and will respond to gaps identified in the system through phase one of the innovation programme.
- 2.1.3 It is anticipated that the new contract would elevate our system response to domestic abuse by offering survivors more choice and control in stopping the abuse, and by creating a multi-agency response to holding perpetrators genuinely accountable.
- 2.1.4 The budget will cover the following outputs:

Assessment: Robust assessment from the intervention provider with built in financial assessment training with Community Solutions.

Intervention: The intervention will be based on 1:1 case management and will be delivered by a team of three case managers, service manager and a partner support service. Where clear cohorts form that are group ready Cranstoun will deliver group work with men through their men and masculinities programme approach.

Partner Support Service: Cranstoun will provide an attached support offer to partners/ex-partners of all perpetrators engaged. This will include a pro-active telephone call offering partners/ ex-partners support, consisting of weekly safety planning, one to one emotional support, advocacy and onward referral into Barking and Dagenham's established survivor offer delivered by Refuge.

Accommodation: We will use accommodation that is either in the Council's ownership or to which the Council has nomination rights. This includes leased accommodation, temporary accommodation and stock held in the Housing Revenue Account (HRA). We may also consider private rent or bed and breakfasts depending on what is most likely to be effective for the family. This element will be funded by the Home Office.

Aftercare: Cranstoun will offer onward referral into local offers and aftercare will be discussed at steering groups. For those who access the accommodation strand this will be reviewed by the steering group for every case.

Evaluation: There is limited evidence in terms of independent evaluation focused on impact rather than engagement of perpetrator responses across the country and this is a crucial element to the budget as it will help the decision making at the end of the project as to whether it has successfully impacted the lives of residents and whether it has created a change in demand in relation to care and support, adult mental health, children's mental health etc. LBBB cutting-edge data systems and support from the Insights team will allow us to track the impact of this work in a

comprehensive way. This will be commissioned externally as the initial bid specified independent evaluation.

2.1.5 The service will be expected to:

- Lead to a reduction in perpetrator's violent, abusive and coercive behaviour.
- Increase survivor's safety, wellbeing and freedom.
- Improve children's wellbeing and safety.
- Ensure effective multi-agency approach to tackling perpetrator behaviour.
- Ensure effective targeting of interventions.
- Complement other domestic abuse initiatives across the borough.

2.1.6 Cranstoun is the specified provider within the partnership/consortia bid application to the Home Office, to be able to adapt to existing offers, cross refer with them, and provide some capacity building across the partnerships under the Community Safety Partnership, Health and Wellbeing Board, and Safeguarding Partnership.

2.2 **Estimated Contract Value, including the value of any uplift or extension period**

2.2.1 The model requires two contracts:

Intervention Contract Value: £260,000 with no uplift or extension period

We will waive the requirement to tender in accordance with the Council's Contract Rules 28.5. The ground upon which this waiver is required is Contract Rule 6.6(h): There are other circumstances which are genuinely exceptional.

Evaluation Contract Value: £35,000 with no uplift or extension period

A request for quote exercise will need to be undertaken to appoint an independent evaluator and the intention is to run the request for quote in December 2020 for mobilisation in February 2021 – allowing for the evaluation to work alongside the project for 12 months from procurement date. This ensure that there will be a final report due shortly after the completion of delivery.

2.2.2 The estimated total cost options are based on quote exercises, through desk-based research and a full costings exercise as well as commissioner experience of similar contracts.

2.2.3 For the purposes of clarity, the overall budget is divided for different parts of the of the overall approach.

Service Element	Funding Method	Total Budget:
Housing – funding for 10 perpetrators to be accommodated for 6 months across the life of the pilot	Home Office Perpetrator Fund	£53,850
Hard Furnishings should they be required – 10 sets	Home Office Perpetrator Fund	£5,202

Intervention Element - 100 Total completions across the pilot programme based on 3 case managers, partner support worker and team leader	£130,000 Home Office Perpetrator Fund £130,000 Council Match Funding Identified	£260,000
Evaluation	£20,000 Home Office Perpetrator Fund £15,000 Council Match Funding Identified	£35,000
TOTAL		£354,052

2.2.4 The total budget agreed by Home Office Perpetrator Fund is £209,052.

2.2.5 The total budget identified locally is £145,000.

2.2.6 The local budget is identified from the following streams:

Public Health Grant (Substance Misuse Budget)	£75,000
London Crime Prevention Fund	£70,000 agreed in principle (sign off through Community Safety Partnership 9 th December 2020)

2.3 **Duration of the contract, including any options for extension**

2.3.1 Both the intervention contract and evaluation contract will run for 12 months only with no option for extension. The contracts will mobilise at the point of grant agreement with MOPAC in which the funds are officially secured.

2.3.2 The initial funding application guidance required work to start in October 2020 but due to delays in finding out whether we were successful we will not be able to mobilise until formal grant agreements are signed. This has been discussed with MOPAC who are the conduit to the Home Office, as we may need to negotiate rollover of funding into the new financial year or, alternatively we may face a shorter project dependent on the grant agreements.

2.4 **Is the contract subject to (a) the (EU) Public Contracts Regulations 2015 or (b) Concession Contracts Regulations 2016? If Yes to (a) and contract is for services, are the services for social, health, education, or other services subject to the Light Touch Regime?**

2.4.1 This procurement is subject to the Public Contracts Regulations 2015 and as a social care service is subject to the Light Touch Regime. However, because the estimated value of the element of the contract to be procured is lower than the set threshold (currently EUR750,000), it needs not to be advertised in the Official Journal of the European Union (OJEU) as required by the Regulations.

2.5 Recommended procurement procedure and reasons for the recommendation

- 2.5.1 We will waive the requirement to tender in accordance with the Council's Contract Rules 28.4. The ground upon which this waiver is required is Contract Rule 6.6.8: There are other circumstances which are genuinely exceptional. The service is funded by a grant from the Home Office and there is a grant agreement in place from them for the Council to use Cranstoun as the provider of the service.

Governance Timetable-

Meeting	Date of meeting
PRMG	24th June 2020
Director People and Resilience 1:1 with Cllr Rodwell	23 rd June 2020
Community Safety Partnership	24 th June 2020
Procurement Board Sub-group	6 th July 2020
Procurement Board	20 th July 2020
Cabinet Member for Education	28 th July 2020
Corporate Strategy Group	20 th August 2020
LAG – People and Resilience	25 th August 2020
Cabinet Agenda Briefing	8 th September 2020
Cabinet	15 th December 2020
Contract Award to Cranstoun	16 th December 2020
Request for Quote Process to begin for Evaluation	16 th December 2020
Contract Award Evaluation Provider	February 2021

2.6 The contract delivery methodology and documentation to be adopted

- 2.6.1 The Council's standard terms and conditions will be used for the delivery of this service. A no fault break clause will be included allowing notice to be given by either party for termination. This allows increased flexibility should a significant change in service provision or relating to funding streams be required. Terms and conditions will also take account of changes in the law, which may be relevant for the work currently being undertaken to introduce new legislation in the form of an expected Domestic Violence Bill.
- 2.6.2 The management responsibility for the contract lies with care and support commissioning and the contract will be managed in line with a regular operation group and steering group.
- 2.6.3 Service performance will be monitored through a series of Key Performance Indicators (KPIs) that includes quantitative and qualitative data, service user feedback and activity on outstanding action plans reviewed at quarterly meetings.
- 2.6.4 We will seek to work with an independent evaluator to create best learning and to inform future commissioning and practice. This will include a cost benefit analysis.

2.7 Outcomes, savings, and efficiencies expected as a consequence of awarding the proposed contract

2.7.1 The outcome expected of undertaking this pilot is to improve the social, economic and health outcomes of the population across the borough by building an effective, responsive, and high-quality systems approach to perpetrators of domestic abuse. It will effectively meet the needs of our local community and will offer a range of high quality, needs-led service elements which will help keep those most vulnerable in our borough safe.

2.7.2 The outcomes we wish to achieve for our residents are:

- Reduction in victimisation
- Reduction in repeat victimisation
- Reduction in high harm domestic abuse
- Lead to a reduction in perpetrator's violent, abusive, and coercive behaviour.
- Increase survivor's safety, wellbeing, and freedom.
- Improve children's wellbeing and safety.
- Ensure effective multi-agency working.
- Ensure effective targeting of interventions.
- Complement other domestic abuse initiatives across the borough.

2.7.3 Additionally, we want to see a reduction in harm to victims, families, and the wider community. We will be working closely with the Community Safety Partnership, Health and Wellbeing Board and Safeguarding Partnership to ensure that the service specification integrates with the trauma-informed models of working developed with local schools and the voluntary sector.

2.7.4 The service is expected to include connection to and closely partnership working with existing services, as part of an effort to focus on resilience building for individuals and their families.

2.7.5 It is recognised nationally that spending money on domestic and sexual violence services can save significant amounts of money further down the line to both health and non-health (including local authority) services.

2.7.6 Local analysis for cost benefit is complex in relation to demand and the pilot will include independent evaluation and full cost benefit analysis.

2.7.7 Analysis by Trust for London and the Henry Smith Charity highlights the costs of domestic violence to the public purse across England – a minimum of £5 million each week in every region in England the estimated total costs of domestic violence are £5.5bn which comprises:

- £1.6bn for physical and mental health costs
- £1.2bn in criminal justice costs
- £268m in social services costs
- £185.7m in housing and refuge costs
- £366.7m in civil legal costs (legal aid, family courts, family court advisory services etc.)
- £1.8bn in lost economic output

- 2.7.8 The highest total costs in England are shown to include London. In addition, the human and emotional costs are estimated to be in the region of £26m per day. The inclusion of human and emotional costs 'is based on the notion that people would pay something in order not to suffer the human and emotional costs of being injured. The Department of Transport developed its research programme to estimate the cost of injuries in order to identify the full cost of road traffic accidents as part of their cost-benefit analysis of whether building a new road was appropriate or not. The Home Office followed this methodology in estimating the cost of crime. It might be considered that if it is appropriate to include human and emotional costs in decisions on whether or not to fund the building of new roads, it is appropriate to include them in decisions on whether or not to fund policies to reduce and eliminate domestic violence.' From Professor Sylvia Walby's 2009 update to her earlier work for government (2004) calculating the cost of Domestic Violence.
- 2.7.9 Locally, the costs have been estimated to be £13.8m fiscal costs and £60m including the wider social economic costs in Barking and Dagenham. This is based on reported figures to police services, and it is important to note that only 20% of victims report to the police so these costs are likely to be much higher.
- 2.7.10 Domestic abuse has been estimated to create housing costs of £160 million per year even before considering issues such as debts left by perpetrators in cases of financial abuse. In terms of the housing costs, in a joint report Safelives and Gentoo reported that of 29,000 homes in Sunderland:
- Approximately 13% of all repair jobs and 21% of repair costs were potentially related to domestic abuse costing Gentoo £8.4million.
 - Costs associated with evicting tenants who may be hidden victims of domestic abuse and re-letting the property were up to £5,700 per eviction.
 - Costs associated with dealing with perpetrators of domestic abuse and their behaviour, on average £330 per perpetrator
- 2.7.11 The evaluation will consider how successfully the programme has delivered savings At the end of the pilot, should we have identified savings based on the evaluation we will seek to continue the project based on a spend to save argument.

2.8 Criteria against which the tenderers are to be selected and contract is to be awarded

- 2.8.1 To waive the requirement to tender in accordance with the Council's Contract Rules 28.5. The ground upon which this waiver is required is Contract Rule 6.6(h): There are other circumstances which are genuinely exceptional.

2.9 How the procurement will address and implement the Council's Social Value policies

- 2.9.1 The Council has committed to the vision of 'One borough; one community; No one Left Behind', and domestic and sexual violence directly threatens this vision. This project directly supports the Corporate plan visions:

"a place where everyone is valued and has the opportunity to succeed" – Domestic abuse and has wide ranging and severe impacts for individuals, families,

and communities. In order to value and allow victims to succeed we need to tackle the cause of the abuse – their perpetrator. Even the perpetrator should have the opportunity to succeed, learn to be a better partner, father, human being – but we need to offer behaviour change support in order for them to do this. In addition, we need to value the choices of the survivor and children, and this means respecting the wishes and needs of those who do not want to move across the country to keep safe.

“a place where everyone feels safe and is safe” – Domestic abuse is unsafe. It affects brain development in children and young people and can leave them feeling unsafe long after the domestic abuse has stopped. This work tackles domestic abuse at its root – with the perpetrators. This will help their families and contacts feel safer and be safer around them.

“a place where every resident has access to lifelong learning, employment and opportunity” – as above, domestic abuse has significant negative health outcomes and economic outcomes.

“a place which supports residents to achieve independent, healthy, safe and fulfilling lives”- domestic abuse threatens residents’ ability to live healthy and safe lives. It has an impact on relationships and disempowers victims and so ultimately it also impacts the abilities of our families to become independent and fulfilled.

2.9.2 As part of the additional social value of this work, Cranstoun have offered training and awareness events throughout the life of the contract to upskill local partners around working with perpetrators. This includes community sector leads and faith organisations.

2.10 **Contract Management methodology to be adopted**

2.10.1 The contract will contain specific service requirements and expected outcomes based on the Home Office funding application. Key performance indicators will be outlined in the service specification and agreed with the providers. Commissioners will undertake performance management of the service.

2.10.2 Contract monitoring meetings will take place monthly for the first 6 months and then every 6 weeks for the remainder of the contract to review performance reports and contribute to the continuous development of the service. In addition, annual reviews will be required to be completed by the provider, to include feedback on contract outcomes.

3. **Options Appraisal**

3.1 Other options considered as an alternative option to the above are as follows:

Option 1: Do Nothing

This option would not be recommended as these services are required to enable choice for families experiencing domestic abuse, and healthy support and challenge for people using abusive behaviours. There would also be a loss of opportunity to achieve better outcomes for service users who require access to quality behaviour change and accommodation support.

We know the costs of domestic violence alone are high, and that it drives demand across all areas of business. The costs of domestic abuse are often attributed to supporting survivors but in truth, this is not where the cost originates. The cost of domestic abuse should be attributed to perpetrators, and we need to focus our remedial and preventative approaches here in order to achieve savings in the future.

There is no argument to remove support services for survivors at all but if we focus all resources on victims alone then the cause of the domestic abuse – the perpetrator- is free to move on to another victims, and another, and another. We need to break this cycle and the only way to do this is to create an avenue for perpetrators to receive support so that they can choose not to perpetrate abuse again.

Additional perpetrator services support residents at a preventative and health protection level which will result in decreased demand on health and social care costs associated with domestic and sexual violence over time. If the programme stops a single child from becoming looked after, the saving is £56,510 – nearly covering the cost of the accommodation element of the work. The evaluation will consider every element of the spend to save argument and a full cost benefit analysis.

It is important that appropriate contractual arrangements are put in place locally to cover such services, to minimise risk, reduce repeat victimisation and ensure value for money.

There is no doubt, that with the inclusion of an accommodation element to the work, that this could be a real shift in how we approach domestic abuse. It has not been done as part of a wider model before, and should we move forwards would be genuinely ground-breaking.

Option 2: Tender for provision of perpetrator intervention innovation programme pilot.

There is a grant agreement in place from the Home Office to use this supplier only for the provision of the service.

4. Waiver

- 4.1 To waive the requirement to tender in accordance with the Council's Contract Rules 28.5. The ground upon which this waiver is required is Contract Rule 6.6(h): There are other circumstances which are genuinely exceptional.
- 4.2 The reason for the waiver to be undertaken given exceptional circumstances is that the Council submitted a partnership funding application with Cranstoun to the Home Office Perpetrator Fund. The grant agreement will be based on the Council delivering the intervention work through the partnership with Cranstoun and therefore there is no room for undertaking an invite to tender.

5. Consultation

- 5.1 Extensive consultation was carried out in the development of this project which included interviews with survivors and perpetrators, internal and multi-agency Co-Design Workshop sessions and consideration by the Domestic Abuse Commission and the Community Safety Partnership.
- 5.2 The procurement aspects covered in this report were endorsed by the Procurement Board at its meeting 20 July 2020.

6. Corporate Procurement

Implications completed by: Adebimpe Winjobi, Head of Public Health Programme

- 6.1 The Councils Contract Rules states that for all procurements with a contract value over £50,000, there will be a requirement to conduct formal tender process before contract award, however the Contract rules allows for this requirement to be waived as long as there is valid justification.
- 6.2 The funding for this service is from the Home Office with an agreement that Cranstoun would provide the service. Therefore, in line with the agreement, the Council has no option but to directly award the Contract to the supplier. The Council through the responsible officer will monitor the delivery of the service and report back to the Home Office
- 6.3 There is a valid justification for a waiver in this case and I support the recommendations made in this report.

7. Financial Implications

Implications completed by: Bernard Ofori-Atta. Finance Business Partner

- 7.1 LBBD has been successful in the award of Home Office Perpetrator funding. The bid to the Home Office was a Joint Bid with Cranstoun as part of the consortium in the bid for the Grant from the Home Office. The Home office is aware that Cranstoun is part of the project and Cranstoun have also provided specialist training services. Grant Funding has been agreed by the Home Office subject to Cranstoun being involved. Not including Cranstoun could potentially lead to loss of income. Funding has been identified for the matched funding element of the project. This procurement is agreed by Finance

8. Legal Implications

Implications completed by Tessa Odiah – Interim Snr Contracts & Procurement Solicitor (Law & Governance).

- 8.1 This Report is seeking Cabinet's approval to delegate full authority to the Director of People and Resilience in consultation with the Cabinet Member for Health and Social Care Integration, to award a 12-month contract to Cranstoun as part of the consortium for the provision of reMOVE Abuse – a perpetrator intervention pilot scheme, which is a strand of this Service, funded as a partial Grant from the Home Office.

- 8.2 The Report also seeks approval to Waive the requirement for a competitive tender in accordance with the Council's Contract Rules 28.5, on the grounds of Rule 6.6(h), that; there are other circumstances which are genuinely exceptional. As the Council submitted a Partnership funding application with Cranstoun to the Home Office Perpetrator Fund and the condition of the Grant Agreement was based on the Council delivering the intervention work through a partnership with Cranstoun, hence the application of the Waiver which seem to fit within the above grounds for a waiver.
- 8.3 The Contract delivery methodology and documentation to be adopted will be Council's standard terms and conditions, which will be used for the delivery of this Service.
- 8.4 The second strand of this Service is the Evaluation provision, which will be tendered in due course.
- 8.5 The proposed procurement route set out in this report in respect of this contract is therefore compliant with the requirements of the applicable law and LBBB's constitution and contract rules.

9. Other Implications

- 9.1 **Risk and Risk Management** - Potential procurement risks are outlined below:

Issue	Likelihood	Impact	Risk Category	Mitigation
Legislation does not support the work to house perpetrators	Low	High	Medium	<p>The work will be intervention led with housing being an additional offer to ensure perpetrators can fully engage with the intervention, rather than trying to compel perpetrators from their homes</p> <p>So far, it appears that compelling perpetrators from their homes is not possible without coming up against issues with Article 8 Human Rights Act and the right to respect for family life and privacy although this may change with the Domestic Abuse Bill gaining Royal Assent.</p> <p>We have undertaken a consultation with legal framework providers to mitigate any risks related to legislation.</p>
Delay to/ failure to deliver appropriate safe housing	Medium	Medium	Medium	<p>Inclusive Growth are part of the innovation working group and have sought appropriate housing agreements going forwards.</p> <p>Community Solutions are part of the panel to decide whether a person can be placed.</p>

				There is already strong understanding that communal living would not be appropriate and that dispersed units would likely to be safer.
Risk to reputation / political risks	Low	Medium	Medium	<p>The messaging will need to be clear to mitigate risks that arise because of resident's perceptions that a perpetrator is being housed rather than a victim, or over a resident who is not violent and abusive.</p> <p>We have already engaged with the DA Commission, survivors' groups and other stakeholders and there is genuine support from the DA sector to explore this work. It should be noted that there is also an appetite to find a way to do this safely. We have undertaken consultation with elected members through portfolios and through the Cabinet Member for Social Care and Health Integration who disseminated a consultation paper to all elected members.</p> <p>We plan to socialise the programme as a response to several pieces of local learning including the local COVID 19 response and the People and Resilience Whole Service Response. This will be taken to member portfolios at regular intervals to ensure members have space to discuss any concerns around messaging.</p>
Longer term implications	Medium	Medium	Medium	<p>One risk that we must consider is a scenario where the service user is no longer able to return to the family home at the end of the 6-month piece of work. In this case they may be judged as homeless and/or we may face challenges in relation to eviction if they were previously intentionally homeless. This would have an impact on Community Solutions who manage this part of the work. Mitigations are in place through the criteria and assessment of the model and will be tested through the prototype testing phase:</p> <ul style="list-style-type: none"> • The criteria will not allow for people previously deemed intentionally homeless or who have previously been evicted • The criteria will allow for those with substance misuse or mental health issues to access the intervention, but the accommodation element will be managed through existing case panel processes. • The intervention provider will be trained by Homes and Money Hub to undertake clear

				<p>financial assessments with the applicant and the family.</p> <ul style="list-style-type: none"> • The intervention provider will also manage expectation with the applicant and lease agreements with the Council will specify clear end dates. This will be regularly reviewed with the applicant to ensure they are prepared to leave at the end date. • A case panel is set up consisting of Community Solutions Support colleagues, commissioning and intervention provider colleagues and wider links (such as Substance misuse or health for example) brought in as required. The case panel will hold decision making responsibility for placing the applicant. • As this is a pilot, we are allowing small numbers (10) over the course of the project that will access the accommodation strand of the work). This limits the risk to Community Solutions • It is important to note that even should this risk occur, the cost of housing a single person over a family is significantly different – and the intention is to build this into a full cost benefit analysis to inform future commissioning.
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9.2 **TUPE, other staffing and trade union implications** – Not applicable.

9.3 **Corporate Policy and Equality Impact** - Tackling domestic and sexual violence is a key priority for the council and is a specific target in the Borough Manifesto. Domestic and sexual violence services help deliver the 'Empowering People' priority set out in the Corporate Plan, by enhancing the inclusion and equality of opportunity for people who are vulnerable as a result of the violence they have experienced. The specification will make clear the need to include resilience building within communities to assist with this focus.

The procurement exercise will lead to better services contributing to delivering key outcomes. As such there are no negative impacts on any of the protected characteristics as set out in the Equality Act. Tender applicants will need to evidence the impact of their bid on all protected characteristics, their understanding of intersectionality, and how they plan to monitor and review the impact of service delivery on equality.

Prevalence data shows high levels of residents living in proximity to domestic violence and sexual violence, whether as victims, as perpetrators, as children and family members or as neighbours and colleagues. This service will increase the ability of residents to better identify and respond to domestic and sexual violence, and to feel empowered to challenge violence and abuse. Tackling the normalisation

and perpetration of abuse will help to alleviate the demand on statutory services and on health services and will ensure our most vulnerable residents are supported.

Details of the Equality Impact Assessment that was undertaken are set out in Appendix 1.

- 9.4 **Safeguarding Adults and Children** - The provider must have in place the necessary Safeguarding protocols, in line with Council Policy and must demonstrate a good working knowledge of the Working Together to Safeguard Children 2018 document and the 6 principles of adult safeguarding.
- 9.5 **Health Issues** - This aim of this work is to prevent the need for treatment and so ensure the best use of resources.

The proposal is in line with the outcomes and priorities of the joint Health and Wellbeing Strategy. The award of the contract should further enhance the quality of and access to perpetrator behaviour change support in the borough. The proposal will have a positive effect on our local community.

- 9.6 **Crime and Disorder Issues** – VAWG (violence against women and girls) remains a priority within the Community Safety Partnership Plan with four key areas being a focus:
- Support Survivors
 - Educate and Communicate
 - Challenge Abusive Behaviour
 - Include Lived Experience

This tender will focus on the third priority with a focus of supporting survivors. The tender will build on the areas of the strategy that set out aspirations for improvement, including a move to a trauma-informed and gender informed approach, working more closely in the community and building in survivor voice through all elements of service delivery.

A shared outcome for Community Safety Partnership and the Health and Wellbeing Board is to adopt a stronger focus on the impact of adverse childhood experience and effects of trauma on children and young people. Reshaping our perpetrator approach to be trauma-informed and therapeutic in approach directly supports this objective.

Public Background Papers Used in the Preparation of the Report:

- Violence Against Women and Girls Services Supporting Local Commissioning December 2016:
https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/576238/VAWG_Commissioning_Toolkit.pdf
- Government's Strategy to end violence against women and girls: 2016 to 2020:
<https://www.gov.uk/government/publications/strategy-to-end-violence-against-women-and-girls-2016-to-2020>

- MOPAC Violence Against Women and Girls Strategy 2018-2021:
<https://www.london.gov.uk/mopac-publications/mayors-violence-against-women-and-girls-strategy-2018-2021>
- MOPAC Survivors Consultation: Listening to women and girls affected by gender-based violence
https://www.london.gov.uk/sites/default/files/mopac_survivors_consultation.pdf
- The Cost of Domestic Violence: Up-date 2009, Sylvia Walby
http://www.lancaster.ac.uk/fass/doc_library/sociology/Cost_of_domestic_violence_update.doc
- Criminal Prosecution Service VAWG Report
<https://www.cps.gov.uk/sites/default/files/documents/publications/cps-vawg-report-2018.pdf>
- [Ending Violence Against Women and Girls Strategy 2018-2022](#)

List of appendices:

- **Appendix 1:** Equality Impact Assessment Screening Tool